

## Message Text

SECRET

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ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----095348 181510Z /42

O 181451Z FEB 78  
FM AMEMBASSY CAIRO  
TO SECSTATE WASHDC NIACT IMMEDIATE 5714  
INFO AMCONSUL JERUSALEM IMMEDIATE  
AMEMBASSY TEL AVIV IMMEDIATE

S E C R E T SECTION 01 OF 02 CAIRO 05445

EXDIS (DISTRIBUTE AS NODIS)

FOR THE SECRETARY FROM AMBASSADOR

JERUSALEM HOLD FOR ASSISTANT SECRETARY ATHERTON

E.O. 11652: GDS  
TAGS: PEPR EG US IS  
SUBJECT: MEETING WITH PRESIDENT SADAT

SUMMARY: SADAT PLEASED WITH TALKS IN U.S. RE DECLARATION OF PRINCIPLES, HE NOW THINKS IT SHOULD MAKE CLEAR THAT THERE SHOULD BE "NO TREADING ON EACH OTHERS' LAND OR SOVEREIGNTY"; ISRAEL SHOULD AGREE TO WITHDRAW FROM TERRITORIES OCCUPIED IN 67 PROVIDED EVERY PARTY AGREES TO SIT DOWN WITH ISRAEL AND DISCUSS THE SECURITY ISSUES; THE TERRITORIES FROM WHICH WITHDRAWAL SHOULD TAKE PLACE SHOULD BE SPECIFIED AS WEST BANK, GAZA, SINAI AND GOLAN; AND A STATEMENT OF WILLINGNESS TO RESOLVE THE PALESTINIAN QUESTION IN ALL OF ITS ASPECTS. SADAT HAD APPARENTLY NOT SEEN EGYPTIAN COUNTER DRAFT WHICH KAMEL EARLIER GAVE TO ATHERTON, BUT BELIEVES HE MAY WISH TO REVISE THAT DRAFT TO INSURE THAT IT CONFORMS WITH HIS LATEST THINKING. SADAT AGREED THAT GOE SHOULD TRY TO HAVE COUNTER PROPOSAL FOR WEST BANK/GAZA READY BY TIME ATHERTON ARRIVES. END

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SUMMARY.

1. HAD HOUR-AND-A-HALF MEETING WITH PRESIDENT SADAT TODAY TO GO OVER VARIOUS MATTERS. VP MUBARAK WAS ALSO PRESENT.

2. SADAT VISIT TO U.S.: AFTER I HAD CONGRATULATED

SADAT ON HIS SUCCESSFUL VISIT TO THE UNITED STATES, THE PRESIDENT SAID THAT HE TOO WAS PLEASED AT HIS OFFICIAL AND PUBLIC RECEPTION. HE HOPES THAT HIS VIEWS ARE NOW BETTER UNDERSTOOD. HE WAS ESPECIALLY PLEASED WITH HIS TALKS WITH PRESIDENT CARTER AND WITH HIS MEETINGS ON THE HILL. HE ALSO SPOKE FAVORABLY OF HIS MEETING WITH AMERICAN EDITORS.

3. ATHERTON VISIT AND DECLARATION OF PRINCIPLES: I TOLD SADAT ROY ATHERTON WILL BE HERE FEBRUARY 22-24 TO CONTINUE EFFORT TO WORK OUT A MUTUALLY AGREEABLE DECLARATION OF PRINCIPLES. ATHERTON WILL BE COMING FROM JERUSALEM WHERE HE WILL FOR THE FIRST TIME HAVE PRESENTED THE EGYPTIAN DRAFT COUNTER PROPOSAL ON A DECLARATION. SADAT SEEMED A BIT SURPRISED AND HAD OBVIOUSLY FORGOTTEN THAT FONMIN KAMEL HAD EARLIER GIVEN ATHERTON AN EGYPTIAN COUNTER DRAFT. HE INDICATED THAT HE WILL WANT TO LOOK AT THE EGYPTIAN COUNTER DRAFT BEFORE IT IS PRESENTED TO THE ISRAELIS AND INSTRUCTED VP MUBARAK TO OBTAIN A COPY FROM MFA. AS RESULT OF HIS VISIT TO THE U.S. AND SUBSEQUENT STOPS IN EUROPE, HE HAD REFINED SOMEWHAT HIS IDEAS ABOUT WHAT A DECLARATION OF PRINCIPLES SHOULD CONTAIN. SPECIFICALLY, IT SHOULD MAKE CLEAR THAT THERE SHOULD BE "NO TREADING ON EACH OTHERS' LAND OR SOVEREIGNTY." MOREOVER, AS HE HAD TOLD PERES IN SALZBURG (SEPTTEL), THE ISRAELIS SHOULD AGREE THAT SUCH A DECLARATION BE DRAFTED IN A "GALLANT" WAY. BY SECRET

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THIS HE MEANT THAT IN ADDITION TO THE "NO TREADING" POINT MENTIONED ABOVE, ISRAEL SHOULD AGREE TO WITHDRAW FROM TERRITORIES OCCUPIED IN 67 PROVIDED EVERY PARTY AGREES TO SIT DOWN WITH ISRAEL AND DISCUSS THE SECURITY ISSUES. THE DECLARATION SHOULD SPECIFY THAT THE WEST BANK, GAZA, SINAI AND GOLAN ARE THE TERRITORIES FROM WHICH THERE SHOULD BE WITHDRAWAL. (SADAT CLAIMED PERES AGREED WITH HIM.) A WILLINGNESS TO RESOLVE THE PALESTINIAN QUESTION IN ALL ITS ASPECTS SHOULD ALSO BE INCLUDED.

4. SADAT SAID THAT AFTER HIS REVIEW OF THE EGYPTIAN COUNTER DRAFT, HE WILL PROBABLY WANT TO SEND A REVISED COUNTER DRAFT WHICH ATHERTON SHOULD USE IN HIS DISCUSSIONS WITH THE ISRAELIS. I EMPHASIZED NEED TO HAVE ANY SUCH COUNTER DRAFT BY MONDAY IF ATHERTON IS TO BE IN A POSITION TO DISCUSS IT WHILE IN JERUSALEM. SADAT SAID WE WILL HAVE IT BY THAT TIME.

5. RE STATE 42976 (NOTAL) I ALSO DISCUSSED WITH SADAT THE DESIRABILITY OF GOE TABLING ITS COUNTER PROPOSAL FOR THE WEST BANK/GAZA AND BEING IN A POSITION TO DO SO BY THE TIME ATHERTON ARRIVES NEXT WEEK. AS HAD BEEN DISCUSSED WITH

HIM IN WASHINGTON, THIS COULD BE DONE EITHER IN THE FORM OF PROPOSAL MODIFYING THE BEGIN PLAN OR AN EGYPTIAN COUNTER PROPOSAL. SADAT RECALLED THAT HE HAD AGREED TO THE IDEA OF PRESENTING AN EGYPTIAN COUNTER PROPOSAL, BUT THOUGHT THERE HAD BEEN SOME DIFFERENCES OF VIEW IN WASHINGTON AS TO WHETHER THIS SHOULD BE PRESENTED BEFORE OR AFTER UPCOMING BEGIN VISIT TO WASHINGTON. I AGREED THAT DURING TALKS OF A POSSIBLE EGYPTIAN COUNTER PROPOSAL THERE HAD BEEN

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S E C R E T SECTION 02 OF 02 CAIRO 05445

EXDIS (DISTRIBUTE AS NODIS)

FOR THE SECRETARY FROM AMBASSADOR

JERUSALEM HOLD FOR ASSISTANT SECRETARY ATHERTON

DIFFERING VIEWS ON OPTIMUM TIMING, BUT REMINDED HIM THAT IT HAD BEEN AGREED TOWARD THE END OF HIS VISIT THAT IT WOULD BE HELPFUL TO HAVE IT BEFORE THE BEGIN VISIT. SADAT SAID THIS IS ALSO HIS IDEA, SINCE IT SHOULD HELP ACCELERATE ME PEACE NEGOTIATIONS. HE GAVE INSTRUCTIONS TO VP MUBARAK THAT, IN FONMIN KAMEL'S ABSENCE, MFA UNDERSEC USAMA AL BAZ BE CHARGED WITH DRAFTING SUCH AN EGYPTIAN COUNTER PROPOSAL AND TO TRY TO HAVE IT READY BY THE TIME ATHERTON ARRIVES. (I SUBSEQUENTLY TOLD ACTG FONMIN BOUTROS GHALI ABOUT THIS ASPECT OF OUR TALK.)

6. COMMENT: IT WILL BE NOTED THAT SADAT'S CURRENT IDEAS GO BEYOND THE KAMEL COUNTERDRAFT SENT CAIRO 3751. KAMEL IS NOT YET BACK FROM FRG, HENCE SADAT'S INSTRUCTIONS ARE BEING PASSED TO MFA UNDERSEC USAMA AL BAZ. IT REMAINS TO BE SEEN HOW EXTENSIVE THE REVISIONS THAT SADAT WANTS

WILL TURN OUT TO BE, BUT SADAT SEEMED TO STRESS THE NEED  
FOR SPECIFICITY IN CITING THE TERRITORIES TO BE EVACUATED.  
WILL KEEP DEPT AND JERUSALEM (FOR ATHERTON) ADVISED SOON  
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AS REVISED EGYPTIAN DRAFT IS RECEIVED OR IF THERE IS A  
CHANGE IN THESE LATEST SIGNALS. EILTS

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## Message Attributes

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**Review Markings:**  
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